





RBI/2021-22/117 DOR.No.STR.REC.64/21.04.048/2021-22

November 1, 2021

The Chief Executive Officers All Primary (Urban) Co-operative Banks

Madam / Dear Sir,

#### Master Circular- Income Recognition, Asset Classification, Provisioning and Other Related Matters - UCBs

Please refer to our <u>Master Circular DCBR.BPD. (PCB) MC No.12/09.14.000/2015-16 dated July 1, 2015</u> on the captioned subject. The enclosed Master Circular consolidates and updates all the instructions / guidelines on the subject issued up to October 31, 2021 as listed in the <u>Annex 9</u>.

Yours faithfully

(Manoranjan Mishra) Chief General Manager

Encl: As above

Master Circular Income Recognition, Asset Classification, Provisioning and Other Related Matters

|    | Contents  |
|----|---|
| SI | Particulars   |
| No |   |
| 1. | GENERAL   |
| 2. | NON-PERFORMING ASSETS (NPA)   |
|    | 2.1 Classification of assets as Non-Performing  |
|    | 2.2 Treatment of Accounts as NPAs   |
|    | 2.2.1 Record of Recovery  |
|    | 2.2.2 Treatment of NPAs – Borrower – wise and not Facility-wise   |
|    | 2.2.3 Agricultural Advances – default in repayment due to natural calamities  |
|    | 2.2.4 Housing Loans to staff  |
|    | 2.2.5 Credit Facilities guaranteed by Central/ State Government   |
|    | 2.2.6 Project Financing   |
|    | 2.2.7 Prudential Guidelines on Restructuring of Advances  |
|    | 2.2.8 Other Advances  |
|    | 2.2.9 Recognition of Income on Investment treated as NPA  |
|    | 2.2.10 NPA Reporting to Reserve Bank  |
| 3. | ASSET CLASSIFICATION  |
|    | 3.1 Classification  |
|    | 3.2 Definitions   |
|    | 3.3 Guidelines for Classification of Assets   |
|    | 3.3.1 Basic Considerations  |
|    | 3.3.2 Advances Granted under Rehabilitation Packages Approved by Term Lending   |
|    | Institutions  |
|    | 3.3.3 Internal System for Classification of Assets as NPAs  |
| 4. | INCOME RECOGNITION  |
|    | 4.1 Income Recognition – Policy   |
|    | 4.2 Reversal of Income on Accounts Becoming NPAs  |
|    | 4.3 Booking of Income on Investments in Shares & Bonds  |
|    | 4.4 Partial Recovery of NPAs  |
|    | 4.5 Interest Application  |
| 5. | PROVISIONING NORMS  |
|    | 5.1 Norms for provisioning on Loans & Advances  |
|    | 5.2 Provisioning for retirement benefits  |
|    | 5.3 Provisioning pertaining to Fraud Accounts   |
| _  | 5.4 Guidelines for provisions in specific cases   |
| 6. | Transfer of Loan Exposures  |
| 7. | Frequently Asked Questions  |
|    | Annex I: Direct Finance to Farmers for Agricultural Purposes  |
|    | Annex 2: Proforma   |
|    | Annex 3: Illustrative Accounting Entries to be passed in respect of Accrued Interest on both                            |
|    | the Performing and NPAs   |
|    | Annex 4: Clarification on certain frequently asked questions  |
|    | Annex 5: Prudential Guidelines on Restructuring - key concepts  |
|    | Annex 6: Prudential Guidelines on Restructuring - report format   |
|    | Annex 7: Prudential Guidelines on Restructuring - illustrations   |
|    | Annex 8: Guidelines on asset classification of projects under implementation<br>Annex 9: List of Circulars consolidated |
|    | Annex 9. List of Circulars consolidated   |

#### 1. General

1.1 In order to reflect a bank's actual financial health in its balance sheet and as per the recommendations made by the Committee on Financial System (Chairman Shri M. Narasimham), the Reserve Bank has introduced, in a phased manner, prudential norms for income recognition, asset classification and provisioning for the advances portfolio of the banks.

1.2 Broadly, the policy of income recognition should be objective and based on record of recovery rather than on any subjective considerations. Likewise, the classification of assets of banks has to be done on the basis of objective criteria, which would ensure a uniform and consistent application of the norms. The provisioning should generally be made on the basis of the classification of assets into different categories.

1.3 The requirements of the State Co-operative Societies Acts and / or rules made thereunder or other statutory enactments may continue to be followed, if they are more stringent than those prescribed hereby.

1.4 With the introduction of prudential norms, the Health Code based system for classification of advances has ceased to be a subject of supervisory interest. As such, all related reporting requirements, etc. also ceased to be a supervisory requirement, but could be continued in the banks entirely at their discretion and the management policy, if felt necessary.

#### 2. Non-performing Assets (NPA)

#### 2.1 Classification of Assets as Non-Performing

2.1.1 An asset becomes non-performing when it ceases to generate income for the bank.

2.1.2 With a view to moving towards international best practices and to ensure greater transparency, '90 days' **overdue**<sup>1</sup> norms for identification of NPAs have been made applicable from the year ended March 31, 2004. As such, with effect from March 31, 2004, a non-performing asset is a loan or an advance where:

(i) Interest and / or installment of principal remain overdue for a period of more than 90 days in respect of a Term Loan.

(ii) The account remains 'Out of order'<sup>2</sup>, in respect of an Overdraft / Cash Credit (OD/CC).

(iii) The bill remains overdue for a period of more than 90 days in the case of bills purchased and discounted.

(iv) In the case of direct agricultural advances as listed in <u>Annex 1</u>, the overdue norm specified at para 2.1.3 would be applicable. In respect of agricultural loans, other than those specified in <u>Annex 1</u>, identification of NPAs would be done on the same basis as non-agricultural advances.

(v) Any amount to be received remains overdue for a period of more than 90 days in respect of other accounts.

(vi) In addition, an account may also be classified as NPA in terms of certain specific provisions of this Master Circular, including *inter alia* paragraphs 2.2.7 and clarifications provided under the frequently asked questions (FAQs) in <u>Annex-4</u>.

<sup>&</sup>lt;sup>1</sup> Any amount due to the bank under any credit facility, if not paid by the due date fixed by the bank becomes overdue.

<sup>&</sup>lt;sup>2</sup> An account should be treated as 'out of order' if the outstanding balance remains continuously in excess of the sanctioned limit / drawing power for 90 days. In cases where the outstanding balance in the principal operating account is less than the sanctioned limit / drawing power, but there are no credits continuously for 90 days as on the date of balance sheet or credits are not enough to cover the interest debited during the same period, these accounts should be treated as 'out of order'.

#### 2.1.3 Agricultural Advance

(i) With effect from September 30, 2004, the following norms are applicable to all direct agricultural advances (<u>Annex 1</u>):

a) A loan granted for short duration crops will be treated as NPA, if the installment of principal or interest thereon remains overdue for two crop seasons.

b) A loan granted for long duration crops will be treated as NPA, if the installment of principal or interest thereon remains overdue for one crop season.

(ii) For the purpose of these guidelines, "long duration" crops would be crops with crop season longer than one year and crops, which are not "long duration" crops would be treated as "short duration" crops.

(iii) The crop season for each crop, which means the period up to harvesting of the crops raised, would be as determined by the State Level Bankers' Committee in each state.

(iv) Depending upon the duration of crops raised by an agriculturist, the above NPA norms would also be made applicable to agricultural term loans availed of by him. In respect of agricultural loans, other than those specified in the <u>Annex 1</u> identification of NPAs would be done on the same basis as non-agricultural advances, which, at present, is the 90 days delinquency norm.

(v) Banks should ensure that while granting loans and advances, realistic repayment schedules are fixed on the basis of cash flows / fluidity with the borrowers.

#### 2.1.4 Identification of Assets as NPAs should be done on an ongoing basis

(i) The system should ensure that identification of NPAs is done on an on-going basis and accounts are classified as NPA immediately, as soon as they turn into NPA as per the guidelines contained in this circular, without waiting till the end of quarter/financial year. Banks should also make provisions for NPAs as at the end of each calendar quarter i.e. as at the end of March / June / September / December, so that the income and expenditure account for the respective quarters as well as the P&L account and balance sheet for the year end reflects the provision made for NPAs.

(ii) UCBs having total assets of ₹2000 crore or above as on March 31, 2020 were required to implement system-based asset classification<sup>3</sup> with effect from June 30, 2021.

(iii) UCBs having total assets of ₹1000 crore or above but less than ₹2000 crore as on March 31, 2020 and having self-assessed themselves as being under Level III or Level IV in terms of the <u>circular</u> <u>DoS.CO/CSITE/BC.4083/31.01.052/2019-20 dated December 31, 2019</u> on Comprehensive Cyber Security Framework for UCBs were required to implement system-based asset classification with effect from September 30, 2021.

(iv) UCBs which meet the above criteria as at the end of the financial year 2020-2021 or subsequent financial years shall implement system-based asset classification within a period of six months from the end of the financial year concerned. For smooth implementation of the system, such UCBs may conduct pilot/parallel run and evaluate the results for accuracy/integrity of the asset classification in compliance with the applicable RBI instructions so as to ensure that they are ready for implementation of the system-based asset classification from the appointed date.

<sup>&</sup>lt;sup>3</sup> 'System-based asset classification' would mean asset classification (downgrading as well as upgrading) carried out by the CBS / computerized systems of the bank in an automated manner on an ongoing basis, based on the relevant RBI instructions/guidelines.

(v) UCBs not meeting the above criteria are also encouraged to voluntarily implement the system-based asset classification in their own interest.

#### 2.1.5 Charging of Interest at monthly rests

(i) Banks should charge interest at monthly rests in the context of adoption of 90 days norm for recognition of loan impairment w.e.f. from the year ended March 31, 2004 and consequential need for close monitoring of borrowers' accounts.

(ii) The charging / compounding of interest on agricultural advances would be linked to crop seasons and the instructions regarding charging of interest on monthly rests shall not be applicable to agricultural advances.

(iii) Banks should take into consideration due date/s fixed on the basis of fluidity with borrowers and harvesting / marketing season while charging interest and compound the same if the loan / installment becomes overdue in respect of short duration crops and allied agricultural activities.

### 2.1.6 Reporting of Large Exposures to Central Repository of Information on Large Credits (CRILC) - UCBs

(i) Primary (Urban) Co-operative Banks (UCBs) having total assets of ₹500 crore and shall report credit information, including classification of an account as Special Mention Account (SMA), on all borrowers having aggregate exposures of ₹5 crore and above with them to Central Repository of Information on Large Credits (CRILC) maintained by the Reserve Bank. Aggregate exposure shall include all fund-based and non-fund based exposure, including investment exposure on the borrower.

#### (ii) Special Mention Account (SMA)

Special Mention Account (SMA) is an account which is exhibiting signs of incipient stress resulting in the borrower defaulting in timely servicing of her debt obligations, though the account has not yet been classified as NPA. As early recognition of such accounts enables banks to initiate timely remedial actions to prevent their potential slippages into NPAs, UCBs having total assets of ₹500 crore and above shall classify loans/advances accounts as SMA, as under:

| SMA Sub-<br>categories | Basis for classification<br>Principal or interest payment or any other amount<br>wholly or partially overdue for |
|------------------------|--|
| SMA-0                  | 1-30 days  |
| SMA-1                  | 31-60 days   |
| SMA-2                  | 61-90 days   |

In case of revolving credit facilities like cash credit, the SMA sub-categories will be as follows:

| SMA Sub-<br>categories | Basis for classification<br>Outstanding balance remains continuously in excess<br>of the sanctioned limit or drawing power, whichever<br>is lower, for a period of |
|------------------------|--|
| SMA-1                  | 31-60 days   |
| SMA-2                  | 61-90 days   |

(iii) UCBs having total assets of ₹500 crore and above are required to submit CRILC Report on quarterly basis with effect from December 31, 2019. Detailed operating instructions have been issued vide <u>circular</u> <u>DoS.OSMOS.No.4633/33.05.018/2019-20 dated January 16, 2020</u> on 'Reporting of Large Exposures to Central Repository of Information on Large Credits (CRILC) – UCBs' by the Department of Supervision, Reserve Bank of India.

(iv) UCBs should take utmost care about data accuracy and integrity while submitting the information /data on large credit to RBI, failing which penal action as per the provisions of the Banking Regulation Act, 1949 may be taken.

#### 2.2 Treatment of Accounts as NPAs

#### 2.2.1 Record of Recovery

(i) The treatment of an asset as NPA should be based on the record of recovery. Banks should not treat an advance as NPA merely due to existence of some deficiencies which are temporary in nature such as non-availability of adequate drawing power, balance outstanding exceeding the limit, non-submission of stock statements and the non-renewal of the limits on the due date, etc. Where there is a threat of loss, or the recoverability of the advances is in doubt, the asset should be treated as NPA.

(ii) A credit facility should be treated as NPA as per norms given in paragraph 2.1 above. However, where the accounts of the borrowers have been regularised by repayment of entire overdue amounts through genuine sources (not by sanction of additional facilities or transfer of funds between accounts), the accounts need not be treated as NPAs. In such cases, it should, however, be ensured that the accounts remain in order subsequently and a solitary credit entry made in an account on or before the balance sheet date which extinguishes the overdue amount of interest or installment of principal is not reckoned as the sole criteria for treatment of the account as a standard asset.

#### 2.2.2 Treatment of NPAs - Borrower-wise and not Facility-wise

(i) In respect of a borrower having more than one facility with a bank, all the facilities granted by the bank will have to be treated as NPA and not the particular facility or part thereof which has become irregular/NPA.

(ii) However, in respect of consortium advances or financing under multiple banking arrangements, each bank may classify the borrowal accounts according to its own record of recovery and other aspects having a bearing on the recoverability of the advances. Each bank shall follow the principle at (i) above for NPA classification of a borrower.

#### 2.2.3 Agricultural Advances - Default in repayment due to Natural Calamities

(i) Where natural calamities impair the repaying capacity of agricultural borrowers, as a relief measure, banks may decide on their own to :

(a) convert the short-term production loan into a term loan or re-schedule the repayment period, and

(b) sanction fresh short-term loans

(ii) In such cases of conversion or re-schedulement, the term loan as well as fresh short-term loan may be treated as current dues and need not be classified as non-performing asset (NPA). The asset classification of these loans would, therefore, be governed by the revised terms and conditions and these would be treated as NPA under the extant norms applicable for classifying agricultural advances as NPAs.

#### 2.2.4 Housing Loan to Staff

In the case of housing loan or similar advances granted to staff members where interest is payable after recovery of principal, interest need not be considered as overdue from the first month onwards. Such loans / advances should be classified as NPA only when there is a default in repayment of instalment of principal or payment of interest on the respective due dates.

#### 2.2.5 Credit facilities Guaranteed by Central / State Government

(i) The credit facilities backed by guarantee of the Central Government though overdue should not be treated as NPA.

(ii) This exemption from classification of government guaranteed advances as NPA is not for the purpose of recognition of income.

(iii) From the year ended March 31, 2006, State Government guaranteed advance and investment in State Government guaranteed securities would attract asset classification and provisioning norms, if interest and / or principal or any other amount due to the bank remains overdue for more than 90 days, irrespective of the fact whether the guarantee have been invoked or not.

#### 2.2.6 Project Financing

'Project Loan' would mean any term loan which has been extended for the purpose of setting up of an economic venture. Banks must fix a Date of Commencement of Commercial Operations (DCCO) for all project loans at the time of sanction of the loan / financial closure (in the case of multiple banking or consortium arrangements).

For the purpose of Income Recognition and Asset Classification norms, all project loans may be divided into the following two categories; (i) Project Loans for infrastructure sector (ii) Project Loans for non-infrastructure sector. Detailed guidelines are given in <u>Annex 8</u>.

In the case of bank finance given for industrial projects where moratorium is available for payment of interest, payment of interest becomes due only after the moratorium or gestation period is over. Therefore, such amounts of interest do not become overdue and hence NPA, with reference to the date of debit of interest. They become overdue after due date for payment of interest, if uncollected.

#### 2.2.7 Prudential Guidelines on Restructuring of Advances

The prudential guidelines on restructuring of advances are detailed as under:

(a) Asset Classification Norms

2.2.7.1 Restructuring of advances could take place in the following stages:

- i. before commencement of commercial production / operation;
- ii. after commencement of commercial production / operation but before the asset has been classified as 'sub-standard';
- iii. after commencement of commercial production / operation and the asset has been classified as 'sub-standard' or 'doubtful'.

2.2.7.2 The accounts classified as 'standard assets' should be immediately re-classified as 'sub-standard assets' upon restructuring.

2.2.7.3 The non performing assets, upon restructuring, would slip into further lower asset classification category as per extant asset classification norms with reference to the pre-restructuring repayment schedule.

2.2.7.4 All restructured accounts which have been classified as non-performing assets upon restructuring, would be eligible for upgradation to the 'standard' category after observation of 'satisfactory performance' during the 'specified period' (<u>Annex 5</u>).

2.2.7.5 In case, however, satisfactory performance during the specified period is not evidenced, the asset classification of the restructured account would be governed as per the applicable prudential norms with reference to the **pre-restructuring payment schedule**.

2.2.7.6 Any additional finance may be treated as 'standard asset', up to a period of one year after the first interest / principal payment, whichever is earlier, falls due under the approved restructuring package. However, in the case of accounts where the pre-restructuring facilities were classified as 'sub-standard' and 'doubtful', interest income on the additional finance should be recognised only on cash basis. If the restructured asset does not qualify for upgradation at the end of the above specified one year period, the additional finance shall be placed in the same asset classification category as the restructured debt.

2.2.7.7 In respect of loan accounts which enjoy special regulatory treatment as per para 2.2.7.25, upon restructuring, such non-performing assets would continue to have the same asset classification as prior to restructuring. In case satisfactory performance of the account is not evidenced during the 'specified period', it would slip into further lower asset classification categories as per extant asset classification norms with reference to the **pre-restructuring repayment schedule**.

2.2.7.8 In case a restructured asset, which is a standard asset on restructuring, is subjected to restructuring on a subsequent occasion, it should be classified as substandard. If the restructured asset is a sub-standard or a doubtful asset and is subjected to restructuring, on a subsequent occasion, its asset classification will be reckoned from the date when it became NPA on the first occasion. However, such advances restructured on second or more occasion may be allowed to be upgraded to standard category after one year from the date of first payment of interest or repayment of principal whichever falls due earlier in terms of the current restructuring package subject to satisfactory performance.

#### (b) Income Recognition Norms

2.2.7.9 Subject to provisions of paragraphs 2.2.7.6 and 2.2.7.22 interest income in respect of restructured accounts classified as 'standard assets' will be recognized on accrual basis and that in respect of the account classified as 'non performing assets' will be recognized on cash basis.

#### (c) Provisioning Norms

#### 2.2.7.10 Normal Provisions

Banks will hold provision against the restructured advances on the basis of classification of assets into prescribed categories as detailed in paragraph 3 below.

#### 2.2.7.11 Provision for Diminution in the Fair Value of restructured Advances

The erosion in the fair value of the advance should be computed as the difference between the fair value of the loan before and after restructuring. Fair value of the loan before restructuring will be computed as the present value of cash flows representing the interest at the existing rate charged on the advance before restructuring and the principal, discounted at a rate equal to the bank's BPLR as on the date of restructuring plus the appropriate term premium and credit risk premium for the borrower category on the date of restructuring". Fair value of the loan after restructuring will be computed as the present value of cash flows representing the interest at the rate charged on the advance on restructuring and the principal, discounted at a rate equal to the bank's BPLR as on the date of at a rate equal to the bank's BPLR as on the date of restructuring and the principal, discounted at a rate equal to the bank's BPLR as on the date of restructuring plus the appropriate term premium and credit risk premium for the borrower category on the date of restructuring and the principal, discounted at a rate equal to the bank's BPLR as on the date of restructuring plus the appropriate term premium and credit risk premium for the borrower category on the date of restructuring loss the appropriate term premium and credit risk premium for the borrower category on the date of restructuring.

2.2.7.12 It may please be noted that the above formula moderates the swing in the diminution of present value of loans with the interest rate cycle and will have to be followed consistently in future.

2.2.7.13 Further, it is reiterated that the provisions required as above arise due to the action of the banks resulting in change in contractual terms of the loan upon restructuring which are in the nature of financial concessions. These provisions are distinct from the provisions which are linked to the asset classification of the account classified as NPA and reflect the impairment due to deterioration in the credit quality of the loan. Thus, the two types of the provisions are not substitute for each other.

2.2.7.14 It is also re-emphasised that the guidelines on restructuring of advances by RBI are aimed at providing an opportunity to banks and borrowers to preserve the economic value of the units and should not be looked at as a means to evergreen the advances.

2.2.7.15 In their published annual Balance Sheets, banks shall make disclosures as per Annex-6

2.2.7.16 In the case of working capital facilities, the diminution in the fair value of the cash credit / overdraft component may be computed as indicated in para 2.2.7.11 above, reckoning the higher of the outstanding amount or the limit sanctioned as the principal amount and taking the tenor of the advance as one year. The term premium in the discount factor would be as applicable for one year. The fair value of the term loan components (Working Capital Term Loan and Funded Interest Term Loan) would be computed as per actual cash flows and taking the term premium in the discount factor as applicable for the maturity of the respective term loan components.

2.2.7.17 In the event any security is taken in lieu of the diminution in the fair value of the advance, it should be valued at Re.1 This will ensure that the effect of charging off the economic sacrifice to the Profit & Loss account is not negated.

2.2.7.18 The diminution in the fair value may be re-computed on each balance sheet date till satisfactory completion of all repayment obligations and full repayment of the outstanding in the account, so as to capture the changes in the fair value on account of changes in BPLR, term premium and the credit category of the borrower. Consequently, banks may provide for the shortfall in provision or reverse the amount of excess provision held in the distinct account.

2.2.7.19 If due to lack of expertise / appropriate infrastructure, a bank finds it difficult to ensure computation of diminution in the fair value of advances extended by small branches, as an alternative to the methodology prescribed above for computing the amount of diminution in the fair value, banks will have the option of notionally computing the amount of diminution in the fair value and providing therefore, at five percent of the total exposure, in respect of all restructured accounts where the total dues to bank(s) are less than rupees one crore.

2.2.7.20 The total provisions required against an account (normal provisions plus provisions in lieu of diminution in the fair value of the advance) are capped at 100% of the outstanding debt amount.

(d) Prudential Norms for Conversion of Unpaid Interest into 'Funded Interest Term Loan' (FITL)

#### 2.2.7.21 Asset Classification Norms

The FITL created by conversion of unpaid interest will be classified in the same asset classification category in which the restructured advance has been classified. Further movement in the asset classification of FITL would also be determined based on the subsequent asset classification of the restructured advance.

#### 2.2.7.22 Income Recognition Norms

(i) The income, if any, generated may be recognised on accrual basis, if FITL is classified as 'standard', and on cash basis in the cases where the same has been classified as a non-performing asset.

(ii) The unrealised income represented by FITL should have a corresponding credit in an account styled as "Sundry Liabilities Account (Interest Capitalization)".

(iii) Only on repayment in case of FITL, the amount received will be recognized in the P&L Account, while simultaneously reducing the balance in the "Sundry Liabilities Account (Interest Capitalisation)".

(e) Special Regulatory Treatment for Asset Classification

2.2.7.23 The special regulatory treatment for asset classification, in modification to the provisions in this regard stipulated in para 2.2.7.1 to 2.2.7.8, will be available to the borrowers engaged in important business activities, subject to compliance with certain conditions as enumerated in para 2.2.7.28 below. Such treatment is not extended to the following categories of advances:

(i) Consumer and personal advances including advances to individuals against the securities of shares / bonds / debentures, etc.

(ii) Advances to traders

2.2.7.24 The asset classification of the above two categories of accounts as well as that of other accounts which do not comply with the conditions enumerated in para 2.2.7.28, will be governed by the prudential norms in this regard described in para 2.2.7.1 to 2.2.7.8 above.

(f) Elements of Special Regulatory Framework

2.2.7.25 The special regulatory treatment has the following two components:

(i) Incentive for quick implementation of the restructuring package.

(ii) Retention of the asset classification of the restructured account in the pre restructuring asset classification category

2.2.7.26 Incentive for Quick Implementation of the Restructuring Package

During the pendency of the application for restructuring of the advance with the bank, the usual asset classification norms would continue to apply. The process of reclassification of an asset should not stop merely because the application is under consideration. However, as an incentive for quick implementation of the package, if the approved package is implemented by the bank within 90 days from the date of receipt of application by the bank, the asset classification status may be restored to the position which existed when the restructuring application was received by the bank.

2.2.7.27 Asset Classification Benefits

Subject to the compliance with the undernoted conditions in addition to the adherence to the prudential framework laid down in para 2.2.7.1 to 2.2.7.8:

(i) In modification to para 2.2.7.2, an existing 'standard asset' will not be downgraded to the sub-standard category upon restructuring.

(ii) In modification to para 2.2.7.3, during the specified period, the asset classification of the sub-standard / doubtful accounts will not deteriorate upon restructuring, if satisfactory performance is demonstrated during the specified period.

2.2.7.28 However, these benefits will be available subject to compliance with the following conditions:

i) The dues to the bank are 'fully secured' as defined in <u>Annex 5</u>. The condition of being fully secured by tangible security will not be applicable in the following cases :

(a) SSI borrowers, where the outstanding is up to ₹25 lakh.

(b) infrastructure projects, provided the cash flows generated from these projects are adequate for repayment of the advance, the financing bank(s) have in place an appropriate mechanism to escrow the cash flows, and also have a clear and legal first claim on these cash flows.

(c) WCTL created by conversion of the irregular portion of principal dues over the drawing power, subject to the condition that provisions are made against the unsecured portion of the WCTL, as under :

- Standard Assets : 20%
- Substandard Assets : 20% during the first year and to be increased by 20% every year thereafter until the specified period (one year after the first payment is due under the terms of restructuring)
- If the account is not eligible for upgradation after the specified period, the unsecured portion will attract provision of 100%.

ii) The unit becomes viable in 10 years, if it is engaged in infrastructure activities, and in 7 years in the case of other units.

iii) The repayment period of the restructured advance including the moratorium, if any, does not exceed 15 years in the case of infrastructure advances and 10 years in the case of other advances. The Board of Directors of the banks should prescribe the maximum period not exceeding 15 years for restructured advances keeping in view the safety and soundness of advances.

iv) Promoters' sacrifice and additional funds brought by them should be a minimum of 15% of banks' sacrifice.

v) Personal guarantee is offered by the promoter except when the unit is affected by external factors pertaining to the economy and industry.

vi) The restructuring under consideration is not a 'repeated restructuring' as defined in para (iv) of <u>Annex 5</u>.

(g) Disclosures

2.2.7.29 Banks should disclose in their published annual Balance Sheets, under 'Notes on Accounts', information relating to number and amount of advances restructured and the amount of diminution in the fair value of the restructured advances in <u>Annex 6</u>.

(h) Illustrations

2.2.7.30 A few illustrations on the asset classification of restructured accounts are given in Annex 7.

2.2.7.31 Resolution of Covid-19 related stress implemented under the following circulars shall be subject to the specific requirements, including the prudential requirements, specified therein:

(i) <u>DOR.No.BP.BC/3/21.04.048/2020-21 dated August 6, 2020</u> on "Resolution Framework for COVID-19related Stress" read with <u>DOR.No.BP.BC/13/21.04.048/2020-21 dated September 7, 2020</u> on "Resolution Framework for COVID-19-related Stress – Financial Parameters"; (ii) <u>DOR.No.BP.BC/4/21.04.048/2020-21 dated August 6, 2020</u> on "Micro, Small and Medium Enterprises (MSME) sector – Restructuring of Advances";

(iii) <u>DOR.STR.REC.11/21.04.048/2021-22 dated May 5, 2021</u> on "Resolution Framework – 2.0: Resolution of Covid-19 related stress of Individuals and Small Businesses" read with <u>DOR.STR.REC.20/21.04.048/2021-22 dated June 4, 2021</u> on "Resolution Framework - 2.0: Resolution of Covid-19 related stress of Individuals and Small Businesses – Revision in the threshold for aggregate exposure";

(iv) <u>DOR.STR.REC.12/21.04.048/2021-22 dated May 5, 2021</u> on 'Resolution Framework 2.0 – Resolution of Covid-19 related stress of Micro, Small and Medium Enterprises (MSMEs)' read with <u>DOR.STR.REC.21/21.04.048/2021-22 dated June 4, 2021</u> on 'Resolution Framework - 2.0: Resolution of Covid-19 related stress of Micro, Small and Medium Enterprises (MSMEs) – Revision in the threshold for aggregate exposure'

2.2.7.32 MSME accounts restructured under the <u>circulars DBR.No.BP.BC.18/21.04.048/2018-19 dated</u> January 1, 2019 and <u>DOR.No.BP.BC.34/21.04.048/2019-20 dated February 11, 2020</u> shall be subject to the prudential requirements specified therein.

#### 2.2.8 Other Advances

(i) Advances against term deposits, NSCs eligible for surrender, KVPs and Life policies need not be treated as NPAs although interest thereon may not have been paid for more than 90 days, provided adequate margin is available in the accounts.

(ii) Banks should fix monthly / quarterly instalments for repayment of gold loans for non-agricultural purposes taking into account the pattern of income generation and repayment capacity of the borrowers and such gold loan accounts may be treated as NPAs if instalments of principal and / or interest thereon are overdue for more than 90 days.

(iii) As regards gold loans granted for agricultural purposes, interest is required to be charged as per Supreme Court judgment at yearly intervals and payment should coincide with the harvesting of crops. Accordingly, such advances will be treated as NPA only if instalments of principal and / or interest become overdue after due date.

#### 2.2.9 Recognition of Income on Investment Treated as NPAs

The investments are also subject to the prudential norms on income recognition. Banks should not book income on accrual basis in respect of any security, irrespective of the category in which it is included, where the interest / principal is in arrears for more than 90 days.

#### 2.2.10 NPA Reporting to Reserve Bank

Banks should report the figures of NPAs to the Regional Office of the Reserve Bank at the end of each year within two months from the close of the year in the prescribed proforma given in the <u>Annex 2</u>.

#### 3. Asset Classification

#### 3.1 Classification

3.1.1 Banks should classify their assets into the following broad groups, viz. -

(i) Standard Assets

(ii) Sub-standard Assets

#### (iii) Doubtful Assets

(iv) Loss Assets

#### 3.2 **Definitions**

#### 3.2.1 Standard Assets

Standard asset is one which does not disclose any problems and which does not carry more than normal risk attached to the business. Such an asset should not be an NPA.

#### 3.2.2 Sub-standard Assets

With effect from March 31, 2005 an asset would be classified as sub-standard if it remained NPA for a period less than or equal to 12 months. In such cases, the current net worth of the borrowers / guarantors or the current market value of the security charged is not enough to ensure recovery of the dues to the banks in full. In other words, such assets will have well defined credit weaknesses that jeopardise the liquidation of the debt and are characterised by the distinct possibility that the banks will sustain some loss, if deficiencies are not corrected.

#### 3.2.3 Doubtful Assets

With effect from March 31, 2005, an asset is required to be classified as doubtful, if it has remained NPA for more than 12 months. A loan classified as doubtful has all the weaknesses inherent as that classified as sub-standard, with the added characteristic that the weaknesses make collection or liquidation in full, on the basis of currently known facts, conditions and values, highly questionable and improbable.

#### 3.2.4 Loss Assets

A loss asset is one where loss has been identified by the bank or internal or external auditors or by the Cooperation Department or by the Reserve Bank of India's inspection but the amount has not been written off, wholly or partly. In other words, such an asset is considered un-collectible and of such little value that its continuance as a bankable asset is not warranted although there may be some salvage or recovery value.

#### 3.3 Guidelines for Classification of Assets

#### 3.3.1 Basic Considerations

(i) Broadly speaking, classification of assets into above categories should be done taking into account the degree of well defined credit weaknesses.

(ii) In respect of accounts where there are potential threats to recovery on account of erosion in the value of security, it will not be prudent for the banks to classify them first as sub-standard and then as doubtful after expiry of 12 months from the date the account has become NPA. Such accounts should be straight away classified as doubtful asset or loss asset, as appropriate, irrespective of the period for which they have remained as NPA.

#### 3.3.2 Advances Granted under Rehabilitation Packages Approved by Term Lending Institutions

(i) Banks are not permitted to upgrade the classification of any advance in respect of which the terms have been re-negotiated unless the package of re-negotiated terms has worked satisfactorily for a period of one year. While the existing credit facilities sanctioned to a unit under rehabilitation packages approved by term lending institutions will continue to be classified as sub-standard or doubtful, as the case may be, in respect of additional facilities sanctioned under the rehabilitation packages, the income recognition and asset classification norms will become applicable after a period of one year from the date of disbursement.

(ii) A similar relaxation be made in respect of SSI units which are identified as sick by banks themselves and where rehabilitation packages / nursing programmes have been drawn by the banks themselves or under consortium arrangements.

#### 3.3.3 Internal System for Classification of Assets as NPA

(i) Banks may adhere to the timelines for implementation of system-based asset classification mentioned at paragraph 2.1.4 above.

(ii) Banks, which are not required to implement system-based asset classification in terms of the instructions at paragraph 2.1.4, should establish appropriate internal systems to eliminate the tendency to delay or postpone the identification of NPAs, especially in respect of high value accounts. The banks may fix a minimum cut-off point to decide what would constitute a high value account depending upon their respective business levels. The cut-off point should be valid for the entire accounting year.

(iii) Responsibility and validation levels for ensuring proper asset classification may be fixed by the bank.

(iv) The system should ensure that doubts in asset classification due to any reason are settled through specified internal channels within one month from the date on which the account would have been classified as NPA as per extant guidelines.

(v) Banks should ensure scrupulous compliance with the instructions for recognition of credit impairment and view aberrations by dealing officials seriously.

(vi) RBI would continue to identify the divergences arising due to non-compliance, for fixing accountability. Where there is wilful non-compliance by the official responsible for classification and is well documented, RBI would initiate deterrent action including imposition of monetary penalties.

#### 4. Income Recognition

#### 4.1 Income Recognition - Policy

4.1.1 The policy of income recognition has to be objective and based on the record of recovery. Income from non-performing assets (NPA) is not recognised on accrual basis but is booked as income only when it is actually received. Therefore, banks should not take interest on non-performing assets to their income account on accrual basis.

4.1.2 However, interest on advances against term deposits, NSCs, KVPs and Life policies may be taken to income account on the due date, provided adequate margin is available in the accounts.

4.1.3 Fees and commissions earned by the banks as a result of re-negotiations or rescheduling of outstanding debts should be recognised on an accrual basis over the period of time covered by the re-negotiated or rescheduled extension of credit.

4.1.4 If Government guaranteed advances remain 'overdue' for more than 90 days, the interest on such advances should not be taken to income account unless the interest has been realised. This shall be applicable in cases of both Central and State Government guaranteed accounts.

#### 4.2 Reversal of Income on Accounts Becoming NPAs

4.2.1 If any advance, including bills purchased and discounted, becomes NPA, interest accrued and credited to income account, should be reversed or provided for, if the same is not realised This will also apply to Government guaranteed accounts which remain overdue for more than 90 days.

4.2.2 In respect of NPAs, fees, commission and similar income that have accrued should cease to accrue in the current period and should be reversed with respect to past periods, if uncollected.

4.2.3 Banks undertaking equipment leasing should follow prudential accounting standards. Lease rentals comprises of two elements - a finance charge (i.e. interest charge) and a charge towards recovery of the cost of the asset. The interest component alone should be taken to income account. Such interest component taken to income account, before the asset became NPA, if unrealised should be reversed or provided for.

#### 4.3 Booking of Income on Investments in Shares & Bonds

4.3.1 As a prudent practice and in order to bring about uniform accounting practice among banks for booking of income on units of UTI and equity of All India Financial Institutions, such income should be booked on cash basis and not on accrual basis.

4.3.2 However, in respect of income from Government securities / bonds of public sector undertakings and All India Financial Institutions, where interest rates on the instruments are predetermined, income may be booked on accrual basis, provided interest is serviced regularly and is not in arrears.

#### 4.4 Partial Recovery of NPAs

Interest realised on NPAs may be taken to income account, provided the credits in the accounts towards interest are not out of fresh / additional credit facilities sanctioned to the borrower concerned.

#### 4.5 Interest Application

4.5.1 In case of NPAs, as a prudential norm, there is no use in debiting the said account by interest accrued in subsequent months and taking this accrued interest amount as income of the bank as the said interest is not being received. It is simultaneously desirable to show such accrued interest separately or park in a separate account so that interest receivable on such NPA account is computed and shown as such, though not accounted as income of the bank for the period.

4.5.2 The interest accrued in respect of performing assets may be taken to income account as the interest is reasonably expected to be received. However, if interest is not actually received for any reason in these cases and the account is to be treated as an NPA, then the amount of interest so taken to income should be reversed or should be provided for in full.

4.5.3 With a view to ensuring uniformity in accounting the accrued interest in respect of both the performing and non-performing assets, the following guidelines may be adopted notwithstanding the existing provisions in the respective State Co-operative Societies Act.

(i) Interest accrued in respect of non-performing advances should not be debited to borrowal accounts but shown separately under 'Interest Receivable Account' on the 'Property and Assets' side of the balance sheet and corresponding amount shown under 'Overdue Interest Reserve Account' on the 'Capital and Liabilities' side of the balance sheet.

(ii) In respect of borrowal accounts, which are treated as performing assets, accrued interest can alternatively be debited to the borrowal account and credited to Interest account and taken to income account. In case the accrued interest in respect of the borrowal account is not actually realised and the account has become NPA, interest accrued and credited to income account should be reversed or provided for.

(iii) The illustrative accounting entries to be passed in respect of accrued interest on both the performing and non-performing advances are indicated in the <u>Annex 3</u>.

4.5.4 In the above context, it may be clarified that overdue interest reserve is not created out of the real or earned income received by the bank and as such, the amounts held in the Overdue Interest Reserve Account cannot be regarded as 'reserve' or a part of the owned funds of the banks. It will also be observed that the Balance Sheet format prescribed under the Third Schedule to the Banking Regulation Act, 1949 (As Applicable to Co-operative Societies) specifically requires the banks to show 'Overdue Interest Reserve' as a distinct item on the 'Capital and Liabilities' side vide item 8 thereof.

#### 5. Provisioning Norms

#### 5.1 Norms for Provisioning on Loans & Advances

5.1.1 In conformity with the prudential norms, provisions should be made on the non-performing assets on the basis of classification of assets into prescribed categories as detailed in paragraph 3 above.

5.1.2 Taking into account the time lag between an account becoming doubtful of recovery, its recognition as such, the realisation of the security and the erosion over time in the value of security charged to the bank, the banks should make provision against loss assets, doubtful assets and sub-standard assets as below:

#### (i) Loss Assets

The entire assets should be written off after obtaining necessary approval from the competent authority and as per the provisions of the Co-operative Societies Act / Rules. If the assets are permitted to remain in the books for any reason, 100 per cent of the outstanding should be provided for.

#### (ii) Doubtful Assets

(a) Provision should be 100 per cent of the extent to which the advance is not covered by the realisable value of the security to which the bank has a valid recourse. The realisable value should be estimated on a realistic basis.

(b) In regard to the **secured portion**, provision may be made on the following basis, at the rates ranging from 20 per cent to 100 per cent of the secured portion depending upon the period for which the asset has remained doubtful:

| Tier I <sup>₄</sup> and Tier II <sup>₅</sup> Banks                                    |                          |  |  |  |  |  |
|---|--------------------------|--|--|--|--|--|
| Period for which the advance has remained in<br>'doubtful' category                   | Provision<br>Requirement |  |  |  |  |  |
| Up to one year  | 20 per cent              |  |  |  |  |  |
| One to three years  | 30 per cent              |  |  |  |  |  |
| Advances classified as 'doubtful for more than three years' on or after April 1, 2010 | 100 percent              |  |  |  |  |  |

<sup>&</sup>lt;sup>4</sup> (i) Banks having deposits below ₹ 100 crore, operating in a single district.

ii) Banks with deposits below ₹ 100 crore operating in more than one district, provided the branches are in contiguous districts and deposits and advances of branches in one district separately constitute at least 95% of the total deposits and advances respectively of the bank.

iii) Banks with deposits below ₹ 100 crore, whose branches were originally in a single district but subsequently, became multidistrict due to reorganization of the district.

The deposits and advances as referred to in the definition may be reckoned as on 31st March of the immediate preceding financial year.

<sup>&</sup>lt;sup>5</sup> Banks not qualifying as Tier I

#### (iii) Sub-standard Assets

A general provision of 10 per cent on total outstanding should be made without making any allowance for ECGC guarantee cover and securities available.

#### (iv) Provision on Standard Assets

(a) Tier -I banks should make a general provision of a minimum of 0.25 per cent on standard assets.

(b) Tier II banks shall maintain a general provision of minimum 0.40 per cent for 'standard advances'. However, direct advances to agricultural and SME sectors which are standard assets, would attract a uniform provisioning requirement of 0.25 per cent of the funded outstanding on a portfolio basis, as hitherto.

(c) Both Tier I & Tier II banks shall maintain a minimum provision of 1.00 percent in respect of advances to Commercial Real Estate Sector classified as 'standard assets'.

(d) Both Tier I and Tier II banks UCBs shall maintain a minimum provision of 0.75 percent in respect of advances to Commercial Real Estate-Residential Housing (CRE-RH)<sup>6</sup> Sector classified as 'standard assets'.

|     | •       |                    |                 |              |              |                          |
|-----|---------|--------------------|-----------------|--------------|--------------|--------------------------|
| - 1 | A١      | The standard asset | nrovisioning re | auirements t | or all LICBs | are summarized as under: |
|     | $c_{j}$ |                    | provisioning re | yun emente i | 0 4 0003     |                          |

| Category of Standard Asset  | Rate of Provisioning |        |  |  |
|---|----------------------|--------|--|--|
|   | Tier II              | Tier I |  |  |
| Direct advances to Agriculture<br>and SME sectors                 | 0.25%                | 0.25%  |  |  |
| Commercial Real Estate (CRE) sector                               | 1.00%                | 1.00%  |  |  |
| Commercial Real Estate-<br>Residential Housing Sector<br>(CRE-RH) | 0.75%                | 0.75%  |  |  |
| All other loans and advances not included above                   | 0.40%                | 0.25%  |  |  |

(f) The provisions towards "standard assets" need not be netted from gross advances but shown separately as "Contingent Provision against Standard Assets" under "Other Funds and Reserves" {item.2 (viii) of Capital and Liabilities} in the Balance Sheet.

(g) In case banks are already maintaining excess provision than what is required / prescribed by Statutory Auditor / RBI Inspection for impaired credits under Bad and Doubtful Debt Reserve, additional provision required for Standard Assets may be segregated from Bad and Doubtful Debt Reserve and the same may be parked under the head "Contingent Provisions against Standard Assets" with the approval of their Board of Directors. Shortfall if any, on this account may be made good in the normal course.

(h) The above contingent provision will be eligible for inclusion in Tier II capital.

<sup>&</sup>lt;sup>6</sup> CRE-RH would consist of loans to builders/developers for residential housing projects (except for captive consumption) under CRE segment. Such projects should ordinarily not include non-residential commercial real estate. However, integrated housing projects comprising some commercial space (e.g. shopping complex, school, etc.) can also be classified under CRE-RH, provided that the commercial area in the residential housing project does not exceed 10% of the total Floor Space Index (FSI) of the project. In case the FSI of the commercial area in the predominantly residential housing complex exceeds the ceiling of 10%, the project loans should be classified as CRE and not CRE-RH.

#### (v) Higher Provisions

There is no objection if the banks create bad and doubtful debts reserve beyond the specified limits on their own or if provided in the respective State Co-operative Societies Acts.

#### 5.2 Provisioning for Retirement Benefits

Banks may have retirement benefit schemes for their staff, viz. Provident Fund, Gratuity and Pension. It is necessary that such liabilities are estimated on actuarial basis and full provision should be made every year for the purpose in their Profit and Loss Account.

#### 5.3 **Provisioning Pertaining to Fraud Accounts**

With effect from May 14, 2015, provisioning norm in respect of all cases of fraud identified in terms of the Master Circular on Frauds - Classification and Reporting, as updated from time to time, are as under:

5.3.1 The entire amount due to the bank (irrespective of quantum of security held against such assets), or for which the bank is liable (including in case of deposit accounts), is to be provided for over a period not exceeding four quarters commencing with the quarter in which the fraud has been detected;

5.3.2 However, where there has been delay beyond the prescribed period, in reporting the fraud to Reserve Bank, the entire provisioning is required to be made at once. In addition, Reserve Bank of India may also initiate appropriate supervisory action where there has been delay by the bank in reporting a fraud or provisioning there against.

#### 5.4 Guidelines for Provisions in Specific Cases

#### (i) State Government guaranteed Advances

From the year ended March 31, 2006, State Government guaranteed advance and investment in State Government guaranteed securities would attract extant provisioning norms on the basis of classification of assets into prescribed categories as detailed in paragraph 3 above.

#### (ii) Advances granted under Rehabilitation Packages approved by Term Lending Institutions

(a) The existing credit facilities sanctioned to a unit under rehabilitation package approved by term lending institutions, should continue to be classified as sub-standard or doubtful asset as the case may be.

(b) However, the additional facilities sanctioned as per package finalised by term lending institutions, the income recognition and asset classification norms will become applicable after a period of one year from the date of disbursement.

(c) In respect of additional credit facilities granted to SSI units which are identified as sick and where rehabilitation packages / nursing programmes have been drawn by the banks themselves or under consortium arrangements, no provision need be made for a period of one year.

(iii) Advances against fixed / term deposit, NSCs eligible for surrender, KVPs, and life policies are exempted from provisioning requirements.

(iv) Advances against gold ornaments, government securities and all other kinds of securities are not exempted from provisioning requirements.

#### (v) Advances covered by ECGC Guarantee

(a) In the case of doubtful assets which are guaranteed by ECGC, provision should be made only for the balance in excess of the amount guaranteed by the Corporation. Further, while arriving at the provisioning required, realisable value of the securities should first be deducted from the outstanding balance in respect of the amount guaranteed by the Corporation and then provision made as illustrated hereunder:

| Example                          |                   |
|----------------------------------|-------------------|
| Outstanding Balance              | ₹4 lakhs          |
| ECGC Cover                       | 50 per cent       |
| Period for which the advance     | More than 3 years |
| has remained doubtful            | -                 |
| Value of security held (excludes | ₹1.50 lakhs       |
| worth of borrower / guarantor)   |                   |

| Provision required to be made    |                                 |
|----------------------------------|---------------------------------|
| Outstanding balance              | ₹4.00 lakhs                     |
| Less : Value of security held    | ₹1.50 lakhs                     |
| Unrealised balance               | ₹2.50 lakhs                     |
| Less : ECGC Cover (50% of        | ₹1.25 lakhs                     |
| unrealisable balance)            |                                 |
| Net unsecured balance            | ₹1.25 lakhs                     |
| Provision for unsecured portion  | ₹1.25 lakhs (@ 100 per cent of  |
| of advance                       | unsecured portion)              |
| Provision for secured portion of | ₹0.90 lakhs (@ 60 per cent of   |
| advance (as on March 31 2005)    | secured portion of ₹1.50 lakh). |
| Total provision required to be   | ₹2.15 lakhs (as on March 31,    |
| made                             | 2005).                          |

(b) Banks have the option of following more stringent method of provisioning in respect of advances covered by the guarantees of ECGC as compared to the method given above.

#### (vi) Advances covered by Credit Risk Guarantee Fund Trust for Low Income Housing (CRGFTLIH)

In case the advance covered by CRGFTLIH guarantee becomes non-performing, no provisions need to be made towards the guaranteed portion of the housing loan. The amount outstanding in excess of the guaranteed portion should be provided for as per the extant guidelines on provisioning for non-performing advances.

## (vii) Interbank exposure of Primary (Urban) Co-operative Banks (UCBs) under All Inclusive Directions

# a) The interbank exposures arising from deposits placed by UCBs with a UCB under AID and their non-performing exposures arising from discounted bills drawn under LCs issued by a UCB under AID shall be fully provided within five years at the rate of 20% annually. Further, the interest receivable on the deposits shall not be recognised as income by the UCBs.

b) If the UCBs choose to convert such deposits into long term perpetual debt instruments (e.g. Innovative Perpetual Debt Instrument - IPDI) which may be recognised as capital instrument under a scheme of restructuring/ revival of a UCB under AID, provision on the portion of deposits converted into such instruments shall not be required.

#### 6. Transfer of Loan Exposures

The asset classification and provisioning requirements in respect of transactions involving transfer of loans shall be as per the <u>Reserve Bank of India (Transfer of Loan Exposures) Directions, 2021</u>.

7. Clarification on certain frequently asked questions is given at <u>Annex 4</u>.

#### **Direct Finance to Agriculture**

### 1.1 Finance to Individual Farmers for Agriculture and Allied Activities (Dairy, Fishery, Piggery, Poultry, Bee-keeping, etc.)

Loans to individual farmers [including Self Help Groups (SHGs) or Joint Liability Groups (JLGs), i.e. groups of individual farmers, provided banks maintain disaggregated data on such loans] engaged in Agriculture and Allied Activities, viz., dairy, fishery, animal husbandry, poultry, bee-keeping and sericulture (up to cocoon stage).

## 1.2 Loans to others [such as corporates, partnership firms and institutions] for Agriculture and Allied Activities (dairy, fishery, piggery, poultry, bee-keeping, etc.) up to an aggregate limit of 2 crore per borrower for the following purposes:

(i) Short-term loans for raising crops, i.e. for crop loans. This will include traditional/non-traditional plantations, horticulture and allied activities.

(ii) Medium & long-term loans for agriculture and allied activities (e.g. purchase of agricultural implements and machinery, loans for irrigation and other developmental activities undertaken in the farm and development loans for allied activities).

(iii) Loans for pre-harvest and post-harvest activities viz. spraying, weeding, harvesting, sorting, grading and transporting of their own farm produce.

(iv) Loans to farmers up to ₹ 50 lakh against pledge / hypothecation of agricultural produce (including warehouse receipts) for a period not exceeding 12 months, irrespective of whether the farmers were given crop loans for raising the produce or not.

(v) Loans to small and marginal farmers for purchase of land for agricultural purposes.

(vi) Loans to distressed farmers indebted to non-institutional lenders, against appropriate collateral.

(vii) Export credit for exporting their own farm produce.

#### Proforma

Name of the Bank

Category Tier I / Tier II

Classification of Assets and Provisioning made against Non-Performing Assets as on March 31,

|    |  |              |   |  |  |                  |   |   |   |   |   | (₹ i | n lakh) |
|----|--|--------------|---|--|--|------------------|---|---|---|---|---|------|---------|
|    | Classification of<br>AssetsNo.Amou<br>of<br>nt<br>A/CPercenta<br>ge of<br>Col.3 to<br>total<br>d to be<br>ndingProvisi<br>on<br>require<br>d to be<br>made %<br>outsta-<br>nding |              | Existin<br>g<br>provisi<br>on at<br>the<br>begin-<br>ning of<br>the<br>year | Provisio<br>n-<br>ing<br>made<br>during<br>the year<br>under<br>report | Total<br>provi<br>s-<br>ions<br>as at<br>the<br>end<br>of<br>the<br>year | Re-<br>mark<br>s |   |   |   |   |   |      |         |
|    |  |              | 1   | -  | 2  | 3                | 4 | 5 | 6 | 7 | 8 | 9    | 10      |
|    |  |              | s and   | ł  |  |                  |   |   |   |   |   |      |         |
|    | vano   |              |   |  |  |                  |   |   |   |   |   |      |         |
|    | whi  |              | ord ^   | aaata  |  |                  |   |   |   |   |   |      |         |
| A. |  |              |   | Assets   |  |                  |   |   |   |   |   |      |         |
| В. |  | on-p<br>sets |   | ming   |  |                  |   |   |   |   |   |      |         |
|    | AS<br>1.   |              |   | andard   |  |                  |   |   |   |   |   |      |         |
|    | 2.   |              | bubtf   |  |  |                  |   |   |   |   |   |      |         |
|    | 2.   | i)           |   | to 1 year  |  |                  |   |   |   |   |   |      |         |
|    |  | .,           |   | Secured  |  |                  |   |   |   |   |   |      |         |
|    |  |              | b)  | Unsecur  |  |                  |   |   |   |   |   |      |         |
|    |  |              |   | ed   |  |                  |   |   |   |   |   |      |         |
|    |  | ii)          | Ab  | ove 1  |  |                  |   |   |   |   |   |      |         |
|    |  |              |   | ar & upto  |  |                  |   |   |   |   |   |      |         |
|    |  |              | З у   | ears   |  |                  |   |   |   |   |   |      |         |
|    |  |              | a)  | Secured  |  |                  |   |   |   |   |   |      |         |
|    |  |              | b)  | Unsecur  |  |                  |   |   |   |   |   |      |         |
|    |  | ,            |   | ed   |  |                  |   |   |   |   |   |      |         |
|    |  | iii)         |   | ove 3  |  |                  |   |   |   |   |   |      |         |
|    |  |              | yea<br>Se   | cured  |  |                  |   |   |   |   |   |      |         |
|    |  |              | a)  |  |  |                  |   |   |   |   |   |      |         |
|    |  |              | ч)  | ng stock   |  |                  |   |   |   |   |   |      |         |
|    |  |              |   | of NPAs  |  |                  |   |   |   |   |   |      |         |
|    |  |              |   | as on  |  |                  |   |   |   |   |   |      |         |
|    |  |              |   | March 31,  |  |                  |   |   |   |   |   |      |         |
|    |  |              | b)  | Advance  |  |                  |   |   |   |   |   |      |         |
|    |  |              | 2)  | S  |  |                  |   |   |   |   |   |      |         |
|    |  |              |   | classified   |  |                  |   |   |   |   |   |      |         |
|    |  |              |   | as   |  |                  |   |   |   |   |   |      |         |
|    |  |              |   | ʻdoubtful<br>more  |  |                  |   |   |   |   |   |      |         |
|    |  | L            |   | nore   |  |                  |   | L | I |   |   |      |         |

|            |    |          |      | than 3<br>years' on<br>or after<br>April 1, |  |           |            |          |            |             |           |        |
|------------|----|----------|------|---|--|-----------|------------|----------|------------|-------------|-----------|--------|
|            |    |          | b)   | Unsecur<br>ed                               |  |           |            |          |            |             |           |        |
|            |    |          |      | oubtful<br>(i+ii+iii)                       |  |           |            |          |            |             |           |        |
|            |    | a)<br>b) |      | cured<br>secured                            |  |           |            |          |            |             |           |        |
|            | 3. | Los      | s As | ssets                                       |  |           |            |          |            |             |           |        |
| Gro<br>B3) | SS | NPA      | s (E | 31 + B2 +                                   |  |           |            |          |            |             |           |        |
|            |    |          |      | ndicate the i<br>of the curre               |  | h the pro | ovision (i | tem 8) ł | nas been m | ade / propo | sed to be | e made |

#### Position of Net Advances / Net NPAs

|            |  |                 | (₹ in lakh)      |
|------------|--|-----------------|------------------|
| Sr.<br>No. | Particulars  | Current<br>Year | Previous<br>Year |
| 1.         | Gross Advances   |                 |                  |
| 2.         | Gross NPAs   |                 |                  |
| 3.         | Gross NPAs as percentage to Gross Advances                             |                 |                  |
| 4.         | Deductions   |                 |                  |
|            | - Balance in interest suspense account / OIR*                          |                 |                  |
|            | - DICGC / ECGC claims received and held pending adjustment             |                 |                  |
|            | - Part payment of NPA accounts received and kept in suspense           |                 |                  |
|            | account  |                 |                  |
|            | Total Deductions   |                 |                  |
| 5.         | Total NPA provisions held (BDDR, Special BDDR Balance after            |                 |                  |
|            | appropriation)   |                 |                  |
| 6.         | Net Advances (1-4-5)   |                 |                  |
| 7.         | Net NPAs (2-4-5)   |                 |                  |
| 8.         | Net NPAs as percentage of Net Advances                                 |                 |                  |
| * i.e.     | accrued interest on NPA accounts if included (capitalised) in loans an | nd advances     |                  |

CERTIFIED that the non-performing assets have been worked out as per RBI instructions and provisions made accordingly.

Chief Executive Officer

Statutory Auditors

### Illustrative Accounting Entries to be passed in respect of Accrued Interest on both the Performing and Non-performing Advances

#### I. Accrued Interest on Performing Advances

i) It has been clarified in paragraph 4.5.2 and 4.5.3 (ii) of the Master Circular that accrued interest in respect of performing advances may be charged to borrowal accounts and taken to income account. Illustratively, if the accrued interest is ₹10,000/- in respect of performing advances of a borrower 'X' (cash credit, overdraft, loan account, etc.) the following entries can be passed in the Books of Account.

| (Dr) Borrower's account (CC, OD loan) | ₹10,000.00 |
|---------------------------------------|------------|
| (Cr) Interest account                 | ₹10,000.00 |

ii) In case the accrued interest of ₹10,000/- in respect of the borrowal account is not actually realised and the account has become NPA, interest accrued and credited to income account should be reversed or provided for if the same is not realised by passing the following entries :

| (Dr) P&La/c)                          | ₹10,000.00 |
|---------------------------------------|------------|
| (Cr) Overdue Interest Reserve Account | ₹10,000.00 |

iii) In case accrued interest is realised subsequently, the following entries may be passed:

| (Dr) Cash / Bank account               | ₹10,000.00 |
|--|------------|
| (Cr) Borrower's Account (CC, OD, Loan) | ₹10,000.00 |
| (Dr) Overdue Interest Reserve Account  | ₹10,000.00 |
| (Cr) Interest account                  | ₹10,000.00 |

#### **II. Accrued Interest on Non-Performing Advances**

i) Accrued interest in respect of non-performing advances may be debited to 'Interest Receivable Account' and corresponding amount credited to 'Overdue Interest Reserve Account'. For example, if the interest accrued in respect of Cash Credit / OD / Loan etc. account of a borrower 'Y' is ₹20,000/- the accounting entries may be passed as under :

| (Dr) Interest Receivable Account      | ₹20,000.00 |
|---------------------------------------|------------|
| (Cr) Overdue Interest Reserve Account | ₹20,000.00 |

ii) Subsequently, if interest is actually realised, the following accounting entries may be passed :

| (Dr) Cash / Bank Account              | ₹20,000.00 |
|---------------------------------------|------------|
| (Cr) Interest account                 | ₹20,000.00 |
| (Dr) Overdue Interest Reserve Account | ₹20,000.00 |
| (Cr) Interest Receivable Account      | ₹20,000.00 |

#### III. Accounting of Overdue Interest in Loan Ledgers & Balance Sheet

i) With a view to facilitating the banks to work out the amount of interest receivable in respect of each nonperforming borrowal account, banks can consider opening a separate column in the individual ledger accounts of such borrowers and interest receivable shown therein. This would enable the banks to determine at a particular point of time, the amount of interest actually to be recovered from the borrowers. Total of the amounts shown under the separate columns in the loan ledgers would be interest receivable in respect of non-performing advances and it would get reflected as such on the 'assets' side of balance sheet with a corresponding item on the liabilities side of the balance sheet as 'Overdue Interest Reserve'.

ii) Similarly, a separate column should be provided in the loan ledger in respect of performing advances for showing accrued interest taken to income account. If the accrued interest is not realised and the account becomes NPA, the amount has to be reversed or provided for.

#### (Clarification on certain frequently asked questions) (vide para 7)

## 1. Whether a working capital account will become an NPA if the stock statements are not submitted regularly? What should be the period for which the stock statements can be in arrears before the account is treated as an NPA?

Banks should ensure that drawings in the working capital accounts are covered by the adequacy of current assets, since current assets are first appropriated in times of distress. Considering the practical difficulties of large borrowers, stock statements relied upon by the banks for determining drawing power should not be older than three months. The outstanding in the account based on drawing power calculated from stock statements older than three months would be deemed as irregular. A working capital borrowal account will become NPA if such irregular drawings are permitted in the account for a continuous period of 90 days.

## 2. Whether an account will become an NPA if the review / renewal of regular / ad-hoc credit limits are not done when due? What should be periodicity of review / renewal to decide the present status of an account?

Banks shall adhere to the instructions contained in the <u>Master Circular for Urban Cooperative Banks (UCBs)</u> on <u>Management of Advances – UCBs dated July 1, 2015</u>, as updated from time to time, regarding the requirement of policy for periodic review of the working capital limits. Further, banks shall also adhere to the instructions issued vide <u>circular DoS.CO.PPG.BC.1/11.01.005/2020-21 dated August 21, 2020</u> on 'Adhoc/Short Review/Renewal of Credit Facilities', incuding *inter alia* the requirement of a detailed Board approved policy on methodology and periodicity for review/renewal of credit facilities within the overall regulatory guidelines and strict adherence to the same. An account where the regular / ad-hoc credit limits have not been reviewed or have not been renewed within 90 days from the due date / date of ad-hoc sanction will be treated as NPA. In case of constraints such as non-availability of financial statements and other data from the borrowers, the branch should furnish evidence to show that renewal / review of credit limits is already on and would be completed soon.

## 3. Regularisation of the account around the date of balance sheet - Whether it will be in order to treat a borrowal account as 'standard', if it has been irregular for a major part of the year, but has been regularised near the balance sheet date?

The asset classification of borrowal accounts where a solitary or a few credits are recorded before the balance sheet date should be handled with care and without scope for subjectivity. Where the account indicates inherent weakness on the basis of the data available, the account should be deemed as a NPA. In other genuine cases, the banks must furnish satisfactory evidence to the Statutory Auditors / Inspecting Officers about the manner of regularisation of the account to eliminate doubts on their performing status.

#### 4. Classification of NPAs where there is a threat to recovery

### How should the instructions on classification of NPAs straightaway as doubtful or a loss asset be interpreted and what can be termed as a 'significant credit impairment'?

An NPA need not go through the various stages of classification in case of serious credit impairment and such assets should be straightway classified as a doubtful / loss asset as appropriate. Erosion in the value of security can be reckoned as significant when the realizable value of the security is less than 50 per cent of the value assessed by the bank or accepted by RBI at the time of last inspection, as the case may be. Such NPAs may be straightaway classified under doubtful category and provisioning should be made as applicable to doubtful assets.

#### 5. Classification of credit facilities under consortium

In certain cases of consortium accounts, though the record of recovery in the account with a member bank may suggest that the account is a NPA, the banks submit that, at times, the borrower has deposited adequate funds with the consortium leader / member of the consortium and the bank's share is due for receipt. In such cases, will it be in order for the member bank to classify the account as 'standard' in its books?

Asset classification of accounts under consortium should be based on the record of recovery of the individual member banks and other aspects having a bearing on the recoverability of the advances. Where the remittances by the borrower under consortium lending arrangements are pooled with one bank and / or where the bank receiving remittances is not parting with the share of other member banks, the account will be treated as not serviced in the books of the other member banks, and therefore, be treated as NPA. The banks participating in the consortium should, therefore, arrange to get their share of recovery transferred from the lead bank or get an express consent from the lead bank for the transfer of their share of recovery, to ensure proper asset classification in their respective books.

### 6. Appropriation of recoveries - What is the practice to be adopted by banks regarding appropriation of recoveries in NPA accounts?

In the absence of a clear agreement between the bank and the borrower for the purpose of appropriation of recoveries in NPAs (i.e. towards Principal or interest due) banks should adopt an accounting principle and exercise the right of appropriation of recoveries in a uniform and consistent manner.

# 7. Overdues in other credit facilities - There are instances where banks park the dues from a borrower in respect of devolved letters of credit and invoked guarantees in a separate account, irrespective of whether the borrower's credit facilities are regular or not. How to determine when the account in which such dues are parked has become an NPA?

A number of banks adopt the practice of parking the dues of the borrower in respect of devolved letters of credit and invoked guarantees in a separate account which is not a regular sanctioned facility. As a result these are not reflected in the principal operating account of the borrower. This renders application of the prudential norms for identification of NPAs difficult. It is, therefore, advised that if the debts arising out of devolvement of letters of credit or invoked guarantees are parked in a separate account, the balance outstanding in that account also should be treated as a part of the borrower's principal operating account for the purpose of application of prudential norms on income recognition, asset classification and provisioning.

# 8. Treatment of loss assets - An NPA account will be classified as a loss asset only when there is no security in the account or where there is considerable erosion in the realisable value of the security in the account. What can be termed as a 'considerable' erosion for the account to be classified as a loss asset?

If the realisable value of the security, as assessed by the bank / approved valuers / RBI is less than 10 per cent of the outstanding in the borrowal accounts, the existence of security should be ignored and the asset should be straightaway classified as loss asset. It may be either written off after obtaining necessary permission from the competent authority as per the Co-operative Societies Act / Rules, or fully provided for by the bank.

## 9. Valuation of Security - A major source of divergence in provisioning requirement was the realisable value of the primary and collateral security. Can uniform guidelines be prescribed for adoption in this area, at least for large value accounts?

With a view to bringing down divergence arising out of difference in assessment of the value of security it has been decided that in cases of NPAs with balance of ₹10 lakh and above :

a) The current assets and their valuation are looked into at the time of Statutory Audit / Concurrent audit. However, in order to enhance the reliability on stock valuations, stock audit at annual intervals by external agencies could be considered in case of larger advances. The cut off limit and the names of the external agencies may be finalised by the Board.

b) Collaterals such as immovable properties charged in favour of the bank should be got valued once in three years by valuers appointed as per the guidelines approved by the Board of Directors.

Annex 5

#### Prudential Guidelines on Restructuring of Advances

#### Key Concepts

#### i) Advances

The term 'Advances' will mean all kinds of credit facilities including cash credit, overdrafts, term loans, bills discounted / purchased, receivables, etc. and investments other than that in the nature of equity.

#### ii) Fully Secured

When the amounts due to a bank (present value of principal and interest receivable as per restructured loan terms) are fully covered by the value of security, duly charged in its favour in respect of those dues, the bank's dues are considered to be fully secured. While assessing the realisable value of security, primary as well as collateral securities would be reckoned, provided such securities are tangible securities and are not in intangible form like guarantee etc., of the promoter / others. However, for this purpose the bank guarantees, State Government Guarantees and Central Government Guarantees will be treated on par with tangible security.

#### iii) Restructured Accounts

A restructured account is one where the bank, for economic or legal reasons relating to the borrower's financial difficulty, grants to the borrower concessions that the bank would not otherwise consider. Restructuring would normally involve modification of terms of the advances / securities, which would generally include, among others, alteration of repayment period / repayable amount / the amount of instalments / rate of interest (due to reasons other than competitive reasons).

#### iv) Repeatedly Restructured Accounts

When a bank restructures an account a second (or more) time(s), the account will be considered as a 'repeatedly restructured account'. However, if the second restructuring takes place after the period up to which the concessions were extended under the terms of the first restructuring, that account shall not be reckoned as a 'repeatedly restructured account'.

#### v) SMEs

Small and Medium Enterprises as defined in terms of the <u>circular FIDD.MSME &</u> <u>NFS.BC.No.4/06.02.31/2020-21 dated August 21, 2020</u> on 'New Definition of Micro, Small and Medium Enterprises – clarifications', as updated from time to time.

#### vi) Specified Period

Specified Period means a period of one year from the date when the first payment of interest or installment of principal falls due under the terms of restructuring package.

#### vii) Satisfactory Performance

Satisfactory performance during the specified period means adherence to the following conditions during that period.

#### Non-Agricultural Cash Credit Accounts

In the case of non-agricultural cash credit accounts, the account should not be out of order any time during the specified period. In addition, there should not be any overdues at the end of the specified period.

#### Non-Agricultural Term Loan Accounts

In the case of non-agricultural term loan accounts, no payment should remain overdue for a period of more than 90 days. In addition there should not be any overdues at the end of the specified period.

#### All Agricultural Accounts

In the case of agricultural accounts, at the end of the specified period the account should be regular.

|                                  | Particulars of Acc | ounts Restru     | ctured                    |             |
|----------------------------------|--------------------|------------------|---------------------------|-------------|
|                                  |                    |                  |                           | (₹ in lakh) |
|                                  |                    | Housing<br>Loans | SME Debt<br>Restructuring | Others      |
| Standard                         | No. of Borrowers   |                  |                           |             |
| advances                         | Amount             |                  |                           |             |
| restructured                     | outstanding        |                  |                           |             |
|                                  | Sacrifice          |                  |                           |             |
|                                  | (diminution in the |                  |                           |             |
|                                  | fair value)        |                  |                           |             |
| Sub standard                     | No. of Borrowers   |                  |                           |             |
| advances                         | Amount             |                  |                           |             |
| restructured                     | outstanding        |                  |                           |             |
|                                  | Sacrifice          |                  |                           |             |
|                                  | (diminution in the |                  |                           |             |
|                                  | fair value)        |                  |                           |             |
| Doubtful                         | No. of Borrowers   |                  |                           |             |
| advances                         | Amount             |                  |                           |             |
| restructured                     | outstanding        |                  |                           |             |
|                                  | Sacrifice          |                  |                           |             |
|                                  | (diminution in the |                  |                           |             |
|                                  | fair value)        |                  |                           |             |
| Total                            | No. of Borrowers   |                  |                           |             |
|                                  | Amount             |                  |                           |             |
|                                  | outstanding        |                  |                           |             |
|                                  | Sacrifice          |                  |                           |             |
|                                  | (diminution in the |                  |                           |             |
| Annelisetism for                 | fair value)        |                  |                           |             |
| Application for                  | No. of borrowers   |                  |                           |             |
| restructuring<br>which are under | Amount             |                  |                           |             |
| process, package                 | outstanding        |                  |                           |             |
| not approved                     |                    |                  |                           |             |
| not approved                     |                    |                  |                           |             |

#### Prudential Guidelines on Restructuring of Advances

#### Prudential Guidelines on Restructuring of Advances

|            |     |              | Asset Classification of R                             |                                |                                  |                          |                          |
|------------|-----|--------------|---|--------------------------------|----------------------------------|--------------------------|--------------------------|
|            |     |              | Particulars   | Case 1                         | Case 2                           | Case 3                   | Case 4                   |
| I.         |     |              | d due date of payment                                 | 31.01.2007                     | 31.01.2007                       |                          |                          |
|            |     |              | d date of restructuring                               | 31.03.2007                     | 31.03.2007                       | 31.03.2007               | 31.03.2007               |
|            | dat | e of r       | f delinquency as on the estructuring                  | 2 months                       | 2 months                         | 18 months                | 18 months                |
|            |     |              | assification (AC) before                              | 'Standard'                     | 'Standard'                       | 'Doubtful -              | 'Doubtful -              |
|            | res | tructu       | iring   |                                |                                  | less than                | less than                |
|            | Det | te of N      |   | NA                             | NA                               | one year'<br>31.12.05    | one year'<br>31.12.05    |
|            | Dai |              | NPA   | NA                             | NA                               | (Assumed)                | (Assumed)                |
| <b>I</b> . | Ass | set C        | lassification (AC) on Re                              | structuring                    |                                  | (, localited)            | (Floodiniou)             |
|            |     |              | d status of the borrower                              | Eligible for                   | Not eligible for                 | Eligible for             | Not eligible             |
|            |     |              |   | special                        | special                          | special                  | for special              |
|            |     |              |   | regulatory                     | regulatory                       | regulatory               | regulatory               |
|            |     |              |   | treatment                      | treatment                        | treatment                | treatment                |
|            | AC  | after        | restructuring   | 'Standard'                     | Downgraded                       | 'Doubtful -              | 'Doubtful -              |
|            |     |              |   |                                | to                               | less than                | less than                |
|            |     |              |   |                                | 'Substandard'                    | one year'                | one year'                |
|            |     |              |   |                                | w.e.f 31.03.07<br>(i.e., on the  |                          |                          |
|            |     |              |   |                                | date of                          |                          |                          |
|            |     |              |   |                                | restructuring)                   |                          |                          |
|            | Ass | sume         | d first payment due                                   | 31.12.07                       | 31.12.07                         | 31.12.07                 | 31.12.07                 |
|            |     |              | e revised terms                                       |                                |                                  |                          |                          |
| III.       | Ass | set C        | lassification after Restru                            | ucturing                       |                                  |                          |                          |
|            | Α.  | The          | account performs satisfa                              |                                | estructured terms                | 6                        |                          |
|            |     | (a)          | AC during the specified                               | •                              | 'Doubtful -                      | No change                | 'Doubtful -              |
|            |     |              | one year period (i.e.,                                | (i.e.,                         | less than one                    | (i.e.,                   | one to three             |
|            |     |              | from 31.12.07 to                                      | remains                        | year' w.e.f.                     | remains                  | years' w.e.f.            |
|            |     |              | 31.12.08)   | 'Standard')                    | 31.03.08 (i.e.                   | 'Doubtful -<br>less than | 31.12.07                 |
|            |     |              |   |                                | one year after<br>classification | less than<br>one year')  | (i.e., one<br>year after |
|            |     |              |   |                                | as                               | one year )               | classification           |
|            |     |              |   |                                | 'Substandard')                   |                          | as 'Doubtful             |
|            |     |              |   |                                |                                  |                          | less than                |
|            |     |              |   |                                |                                  |                          | one year')               |
|            |     | (b)          | AC after the specified                                | Continues                      | Upgraded to                      | Upgraded                 | Upgraded to              |
|            |     |              | one year period                                       | in                             | 'Standard'                       | to                       | 'Standard'               |
|            |     |              |   | 'Standard'                     | category                         | 'Standard'               | category                 |
|            | Б   | lfpc         | rformonoo not optiofostor                             | category                       | ructured terms                   | category                 |                          |
|            | В.  | ir pe<br>(a) | erformance not satisfactor<br>AC during the specified | y vis-a-vis rest<br>Treated as | 'Doubtful -                      | 'Doubtful                | 'Doubtful -              |
|            |     | (a)          | one year period (in                                   | substandard                    | less than one                    | one to                   | one to three             |
|            |     |              | case the unsatisfactory                               | w.e.f                          | year' w.e.f.                     | three                    | years' w.e.f.            |
|            |     |              | performance is  | 30.4.2007                      | 31.03.08 (i.e.                   | years'                   | 31.12.07                 |
|            |     |              | established before                                    | and                            | one year after                   | w.e.f.                   | (i.e., one               |
|            |     |              | completion of one year                                | downgraded                     | classification                   | 31.12.07                 | year after               |
|            |     |              | period)   | to 'Doubtful                   |                                  |                          | classification           |
|            |     |              |   | less than<br>one year'         |                                  |                          | as 'Doubtful             |
|            |     |              |   | with effect                    |                                  |                          | less than                |
|            |     |              |   | from                           |                                  |                          | one year' (on            |
|            | 1   |              |   | 30.04.08.                      |                                  | 1                        | 31.12.06)                |

| (b) | AC after the specified<br>one year period, if the<br>unsatisfactory<br>performance continues |                       | Will migrate to<br>'Doubtful - one<br>to three years'<br>w.e.f.<br>31.03.09 and<br>'Doubtful<br>more than<br>three years'<br>w.e.f. | •        | Will migrate<br>further to<br>'Doubtful<br>more than<br>three years'<br>w.e.f.<br>31.12.09 |
|-----|--|-----------------------|---|----------|--|
|     |  |                       | w.e.f.  | 31.12.09 |  |
|     |  | w.e.f.<br>30.04.2011. |   |          |  |

#### Guidelines on Asset Classification of Projects under Implementation

Banks must fix a Date of Commencement of Commercial Operations (DCCO) for all project loans at the time of sanction of the loan / financial closure<sup>7</sup> (in the case of multiple banking or consortium arrangements). For the purpose of IRAC norms, all project loans may be divided into the following two categories; (i) Project Loans for infrastructure sector (ii) Project Loans for non-infrastructure sector.

#### 1. Project Loans for Infrastructure Sector

1.1 A loan for an infrastructure project will be classified as NPA during any time before commencement of commercial operations as per record of recovery (90 days overdue), unless it is restructured and becomes eligible for classification as 'standard asset' in terms of paras.1.3 and 1.4 below.

1.2 A loan for an infrastructure project will be classified as NPA if it fails to commence commercial operations within two years from the original DCCO, even if it is regular as per record of recovery, unless it is restructured and becomes eligible for classification as 'standard asset' in terms of paras 1.3 and 1.4 below.

1.3 There may be occasions when completion of projects is delayed for legal and other extraneous reasons like delays in Government approvals etc. All these factors, which are beyond the control of the promoters, may lead to delay in project implementation and involve restructuring / rescheduling of loans by banks. If a project loan classified as 'standard asset' is restructured any time during the period up to two years from the original date of commencement of commercial operations (DCCO), in accordance with prudential guidelines on restructuring of advances at paragraph 2.2.7 above, it can be retained as a standard asset if the fresh DCCO is fixed within the following limits, and further provided the account continues to be serviced as per the restructured terms:

#### a) Infrastructure Projects involving Court Cases

Up to another 2 years (beyond the existing extended period of 2 years i.e total extension of 4 years), in case the reason for extension of date of commencement of production is arbitration proceedings or a court case.

#### b) Infrastructure Projects delayed for other reasons beyond the Control of Promoters

Up to another 1 year (beyond the existing extended period of 2 years i.e. total extension of 3 years), in other than court cases.

1.4 The dispensation in para 1.3 is subject to the condition that the application for restructuring should be received before the expiry of period of two years from the original DCCO and when the account is still standard as per record of recovery. The other conditions applicable would be:

i. In cases where there is moratorium for payment of interest, banks should not book income on accrual basis beyond two years from the original DCCO, considering the high risk involved in such restructured accounts.

<sup>&</sup>lt;sup>7</sup> For greenfield projects, financial closure is defined as a legally binding commitment of equity holders and debt financiers to provide or mobilise funding for the project. Such funding must account for a significant part of the project cost which should not be less than 90 per cent of the total project cost securing the construction of the facility.

ii. Banks should maintain provisions on such accounts as long as these are classified as standard assets as under:

| Until two years from the original DCCO                         | 0.40% |
|--|-------|
| During the third and the fourth years after the original DCCO. | 1.00% |

For the purpose of these guidelines, mere extension of DCCO will also be treated as restructuring even if all other terms and conditions remain the same.

#### 2. Project Loans for Non-Infrastructure Sector

2.1 A loan for a non-infrastructure project will be classified as NPA during any time before commencement of commercial operations as per record of recovery (90 days overdue), unless it is restructured and becomes eligible for classification as 'standard asset' in terms of paras 2.3 and 2.4 below.

2.2 A loan for a non-infrastructure project will be classified as NPA if it fails to commence commercial operations within six months from the original DCCO, even if it is regular as per record of recovery, unless it is restructured and becomes eligible for classification as 'standard asset' in terms of paras 2.3 and 2.4 below.

2.3 In case of non-infrastructure projects, if the delay in commencement of commercial operations extends beyond the period of six months from the date of completion as determined at the time of financial closure, banks can prescribe a fresh DCCO, and retain the "standard" classification by undertaking restructuring of accounts in accordance withprudential guidelines on restructuring of advances at paragraph 2.2.7 above, provided the fresh DCCO does not extend beyond a period of twelve months from the original DCCO. This would among others also imply that the restructuring application is received before the expiry of six months from the original DCCO, and when the account is still "standard" as per the record of recovery.

The other conditions applicable would be:

a) In cases where there is moratorium for payment of interest, banks should not book income on accrual basis beyond six months from the original DCCO, considering the high risk involved in such restructured accounts.

b) Banks should maintain provisions on such accounts as long as these are classified as standard assets as under:

| Until the first six months from the original DCCO | 0.40% |
|---|-------|
| During the next six months                        | 1.00% |

2.4 For this purpose, mere extension of DCCO will also be treated as restructuring even if all other terms and conditions remain the same.

3. These guidelines will however not be applicable to restructuring of commercial real estate and housing loans.

#### 4. Other Issues

4.1 All other aspects of restructuring of project loans before commencement of commercial operations would be governed by the instructions on restructuring of advances as contained in this Master Circular.

4.2 Any change in the repayment schedule of a project loan caused due to an increase in the project outlay on account of increase in scope and size of the project, would not be treated as restructuring if:

i) The increase in scope and size of the project takes place before commencement of commercial operations of the existing project.

ii) The rise in cost excluding any cost-overrun in respect of the original project is 25% or more of the original outlay.

iii) The bank re-assesses the viability of the project before approving the enhancement of scope and fixing a fresh DCCP.

iv) On re-rating, (if already rated) the new rating is not below the previous rating by more than one notch.

#### **Definition of 'Infrastructure Lending'**

Any credit facility in whatever form extended by lenders (i.e. banks, FIs or NBFCs) to an infrastructure facility as specified below falls within the definition of "infrastructure lending". In other words, a credit facility provided to a borrower company engaged in developing or operating and maintaining, or developing, operating and maintaining any infrastructure facility that is a project in any of the following sectors, or any infrastructure facility of a similar nature

a road, including toll road, a bridge or a rail system; a highway project including other activities being an integral part of the highway project; a port, airport, inland waterway or inland port; a water supply project, irrigation project, water treatment system, sanitation and sewerage system or solid waste management system; telecommunication services whether basic or cellular, including radio paging, domestic satellite service (i.e., a satellite owned and operated by an Indian company for providing telecommunication service), network of trunking, broadband network and internet services; An industrial park or Special Economic Zone generation or generation and distribution of power; transmission or distribution of power by laying a network of new transmission or distribution lines; construction relating to projects involving agroproducts, perishable goods such as fruits, vegetables and flowers including testing facilities for quality; construction of educational institutions and hospitals; laying down and / or maintenance of gas, crude oil and petroleum pipelines, any other infrastructure facility of similar nature.

| A. List of Circulars as of June 30, 20 | 2021 consolidated in the Master Circular |
|--|--|
|--|--|

| Sr.<br>No. | Circular No.  | Date       | Subject  |
|------------|---|------------|--|
| 1          | DOR.(PCB).BPD.Cir.No.11/16.20.000/2019-<br>20       | 20.08.2020 | Provisioning on interbank<br>exposure of Primary (Urban) Co-<br>operative Banks (UCBs) under<br>All Inclusive Directions                                 |
| 2          | DoR (PCB). BPD. Cir. No.1/13.05.001/2020-<br>21     | 12.08.2020 | System-based asset classification - UCBs   |
| 3          | DOR (PCB).BPD.Cir.No.7/13.05.000/2019-<br>20        | 27.12.2019 | Reporting of Large Exposures to<br>Central Repository of<br>Information on Large Credits<br>(CRILC) - UCBs   |
| 4          | DCBR.BPD.(PCB/RCB).Cir.No.35/<br>12.05.001/2014-15  | 14.05.2015 | Provisioning pertaining to Fraud<br>Accounts   |
| 5          | <u>UBD BPD(PCB) Cir No.45/13.05.000/2013-</u><br>14 | 28.01.2014 | Housing Sector: New Sub-<br>Sector CRE-Residential Housing<br>(CRE-RH) Segment within CRE<br>Sector & Rationalisation of<br>Provisioning and Risk Weight |
| 6          | UBD. BPD PCB Cir No.37/09.22.010/2013-14            | 14.11.2013 | Advances guaranteed by Credit<br>Risk Guarantee Fund Trust for<br>Low Income Housing<br>(CRGFTLIH) – Risk Weights and<br>Provisioning                    |
| 7          | UBD.BPD.(PCB).CIR.No.49/09.14.000/2010-<br>11       | 24.05.2011 | Enhancement in Gratuity Limits -<br>Prudential Regulatory Treatment  |
| 8          | UBD.BPD.Cir.No.59/09.14.000/2009-10                 | 23.04.2010 | IRAC norms for Projects under<br>implementation  |
| 9          | UBD.BPD.Cir.No.29/09.11.600/2009-10                 | 08.12.2009 | Review of Monetary Policy -<br>Provisioning requirement  |
| 10         | UBD.CO.LS.Cir.No.66/07.01.000/2008-09               | 06.05.2009 | Annual Policy Statement for<br>2009-10-Extension of area of<br>operation - Liberalisation  |
| 11         | UBD.PCB.BPD.53/13.05.000/2008-09                    | 06.03.2009 | Prudential Guidelines on Restructuring of Advances   |
| 12         | UBD.PCB.Cir.No.29/09.11.600/2008-09                 | 01.12.2008 | Provisioning for Standard Assets<br>and Risk Weights for exposures   |
| 13         | UBD.PCB.Cir.No.47/09.11.600/07-08                   | 26.05.2008 | e i  |
| 14         | UBD.PCB.Cir.No.38/09.14.000/2007-08                 | 02.04.2008 | Income Recognition, Asset<br>Classification & Provisioning<br>Norms  |
| 15         | UBD.(PCB).Cir.No.35/09.20.001/07-08                 | 07.03.2008 | Classification of UCBs for<br>Regulatory Purposes  |
| 16         | <u>UBD.PCB.Cir.No.38/9.14.000/06-07</u>             | 30.04.2007 | Annual Policy Statement for the<br>year 2007-08-Income<br>recognition, asset classification<br>and provisioning norms                                    |

| 17 | UBD.PCB.Cir.No.30/9.11.600/06-07    | 19.02.2007 | Statement on Monetary Policy<br>for 2006-07-Provisioning for<br>Standard Assets                                      |
|----|-------------------------------------|------------|--|
| 18 | UBD.PCB.Cir.57/09.11.600/05-06      | 15.06.2006 | Annual Policy Statement for the<br>Year 2006-07-additional<br>provisioning requirements for<br>standard assets.      |
| 19 | UBD.PCB.Cir.20/09.11.600/05-06      | 24.11.2005 | Mid Term Review of Annual<br>Policy Statement for the year<br>2005-06-additional provisioning<br>for standard assets |
| 20 | UBD.PCB.Cir.1/09.140.00/05-06       | 04.07.2005 | Income recognition and asset<br>classification norms   |
| 21 | UBD.PCB.Cir.42/09.140.00/04-05      | 30.03.2005 | Prudential Norm- IRAC and<br>other related matters-procedure<br>for accounting of accrued<br>interest                |
| 22 | UBD.PCB.Cir.26/09.140.00/04-05      | 01.11.2004 | Prudential Norms-State Govt<br>Guaranteed Exposures.   |
| 23 | UBD.PCB.Cir.21/12.05.05/04-05       | 27.09.2004 | Annual Policy Statement for the<br>Year 2004-05 additional<br>provisioning requirements for<br>NPAs.                 |
| 24 | UBD.PCB.cir.22/12.05.05/04-05       | 27.09.2004 | Income recognition, asset<br>classification, provisioning-<br>adoption of 90 days norms                              |
| 25 | UBD.PCB.Cir.17/13.04.00/04-05       | 04.09.2004 |  |
| 26 | UBD.PCB.Cir.9/13.04.00/04-05        | 04.08.2004 | Income recognition, asset<br>classification, provisioning-<br>adoption of 90 days norms                              |
| 27 | UBD.PCB.Cir.No.55/12.05.05/         | 30.06.2004 | Annual Policy Statement for the<br>year 2004-05. Additional<br>Provisioning requirement for<br>NPAs.                 |
| 28 | UBD.PCB.Cir.No.53/13.05.03/         | 30.06.2004 | Annual Policy Statement for the year 2004-05. Prudential Norms for Agricultural Advances                             |
| 29 | UBD.PCB.No.49/12.05.03/2003-04      | 01.06.2004 | Income recognition, asset<br>classification, provisioning<br>norms   |
| 30 | UBD.CIR.48/13.04.00/2002-03         | 22.05.2003 | IRAC - 90 days norm for<br>recognition of loan impairment -<br>exemptions  |
| 31 | UBD.BSD-I.No.15/12.05.05/2002-03    | 11.09.2002 | Income recognition, asset<br>classification, provisioning and<br>other related matters                               |
| 32 | UBD.BSD.I.15/12.05.05/2002-03       | 11.09.2002 | Income recognition, asset<br>classification, provisioning - 12<br>months norms                                       |
| 33 | UBD.BSD.I.PCB.No.44/12.05.05/       | 21.05.2002 | Classification of Agricultural<br>Advances   |
| 34 | UBD.BSD.I.PCB.22/12.05.05/2001-02   | 12.11.2001 | Treatment of restructured accounts   |
| 35 | UBD.No.BSD.I.PCB13/12.05.05/2001-02 | 06.10.2001 | Divergence in asset<br>classification and provisioning   |

| 36 | UBD.No.BSD.I.PCB.12/12.05.05/01-02   | .5.10.2001 | Income Recognition and asset<br>classification - Adoption of 90<br>days norm   |
|----|--------------------------------------|------------|--|
| 37 | UBD.No.BSD.I.16/12.05.05/2000-2001   | 8.12.2000  | Income Recognition and asset<br>classification, provisioning and<br>related matters - "Past Due"<br>concept.                 |
| 38 | UBD.No.BSD.I.PCB/14/12.05.05/        | 20.11.2000 | Income recognition, Asset<br>Classification and Provisioning   |
| 39 | UBD.CO.BSD-I.PCB.34/12.05.05/99-2000 | 24.05.2000 | Income Recognition, Asset<br>Classification, Provisioning and<br>Valuation of Investments                                    |
| 40 | UBD.No.BSD.PCB./25/12.05.05/99-00    | 28.02.2000 | Income Recognition, Asset<br>Classification, Provisioning and<br>other related matters                                       |
| 41 | UBD.No.BSD.I/22/12.05.00/99-2000     | 08.02.2000 | IRAC - Agricultural loans affected by natural calamities   |
| 42 | UBD.No.BSD.I/11/12.05.00/1999-2000   | 12.10.1999 | Clarification on classification of gold loans into Non-performing Assets   |
| 43 | UBD.No.BSD.I/2/12.05.05/1999-2000    | 28.07.1999 | Income Recognition, Asset<br>Classification and Provisioning -<br>Concept of Commencement of<br>Commercial Production        |
| 44 | UBD.No.BSD-1.29/12.05.05/98-99       | 23.04.1999 | Income recognition asset<br>classification and other related<br>matters  |
| 45 | UBD.No.BSD-I.2/12.05.01/98-99        | 17.07.1998 | Prudential norms for Income<br>Recognition, Asset classification<br>and provisioning - Agricultural<br>Advances              |
| 46 | UBD.No.I&L.(PCBs)42/12.05.00/        | 20.03.1997 | Prudential norms - Income<br>Recognition, Asset<br>Classification, Provisioning and<br>other related matters.                |
| 47 | UBD.No.I&L.(PCBs)68/12.05.00/        | 10.06.1996 | Income Recognition, assets<br>classification, provisioning and<br>other related matters<br>Clarifications                    |
| 48 | UBD.No.I&L.(PCB)61/12.05.00/94-95    | 06.06.1995 | Income recognition, asset<br>classification, provisioning and<br>other related matters Valuation<br>of investment and others |
| 49 | UBD.No.I&L(PCB)46/12.05.00/94-95     | 28.02.1995 | IRAC and other related matters -<br>Procedure for accounting<br>accrued interest   |
| 50 | UBD.I&L(PCB)37/12.05.00/94-95        | 09.01.1995 | Income recognition, assets<br>classification, provisioning and<br>other related matters                                      |
| 51 | UBD.No.I&L.86/12.05.00/93-94         | 28.06.1994 | IRAC, provisioning and other related matters   |
| 52 | UBD.No.I&L.63/12.05.00/93-94         | 01.03.1994 | Income recognition, assets<br>classification, provisioning and<br>other related matters                                      |
| 53 | UBD.No.48/12.05.00/93-94             | 14.01.1994 | IRAC, provisioning and other related matters   |

| 54 | UBD.No.45/12.05.00/93-94 | 24.12.1993 | IRAC and other related matters<br>clarification regarding credit<br>facilities backed by Government<br>Guarantees |
|----|--------------------------|------------|---|
| 55 | UBD.I&L.71/J.1/92-93     | 17.06.1993 | IRAC, Povisioning and other related matters - clarification   |
| 56 | UBD.No.I&L.63J-I/92-93   | 16.04.1993 | IRAC, provisioning and other related matters  |
| 57 | UBD.No.I&L.38/J.1-92/93  | 09.02.1993 | IRAC, provisioning and other related matters  |
| 58 | UBD.No.I&L 51/J.1-90/91  | 23.02.1991 | Classification of Non-Performing<br>Loans   |

## B. List of Other Circulars from which instructions have also been consolidated in the Master Circular

| No. | Circular No.                                   | Date       | Subject                                    |
|-----|--|------------|--|
|     |  | 20.07.2002 | rests                                      |
| 2.  | UBD.No.POT.PCB.CIR.No.45/09.116.00/2000-<br>01 | 25.04.2001 | Application of CRAR Norms to PCBs          |
| 3.  | UBD.No.DS.PCB.20/13.04.00/97-98                | 10.11.1997 | Compounding of Interest on Agri<br>Advance |